

COUNCIL CEMETERIES RULES & REGULATIONS May 2024



Please keep this information in a safe place with your grave lease

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The Council may vary its rules and regulations at any time and any manner it deems appropriate. These rules and regulations 7 May 2024 supersede any previous versions.

Introduction

Antrim and Newtownabbey Borough Council welcomes all visitors to our cemeteries and asks that the respect, peace, dignity and reverence of these facilities are respected. We thank you in advance for your co-operation. The regulations in the following pages have been created by the Council to ensure that the Cemeteries and Gardens of Remembrance are managed and used in a sensitive and appropriate way for everybody. These are communal space for quiet reflection and remembering our loved ones. Although these regulations are a requirement for the management of the Cemeteries and Gardens, every effort has been made to avoid restricting the rights and choices of the individual. Therefore these regulations have been prepared with a balance between individual rights/ information and the need to regulate for safe and tidy grounds.

1. Council Cemeteries

Antrim and Newtownabbey Borough Council welcomes all visitors to our cemeteries and asks that visitors respect the peace, dignity and reverence of these facilities. We thank you in advance for your consideration.

The regulations in the following pages have been created by the Council to ensure that the Cemeteries and Gardens of Remembrance are managed and used in a sensitive and appropriate way for everybody. These are communal spaces for quiet reflection and remembering our loved ones.

As the burial authority in control of cemeteries, we are bound by the conditions of the:

- Public Health (Ireland) Act 1878 Part III;
- Burial Grounds Regulations (Northern Ireland) 1992 Part II No.5;
- Local Authorities Cemeteries Order 1977

We also have a legal duty under the:

- Health and Safety at Work Order (NI) 1978;
- Management of Health and Safety at Work Regulations (NI) 2000 to ensure that our burial grounds are safe places to work and visit.

Although these regulations are a requirement for the management of the Cemeteries and Gardens, every effort has been made to avoid restricting the rights and choices of the individual. Therefore, these regulations have been prepared with a balance between individual rights/information and the need to regulate for safe and tidy grounds.

Antrim Cemetery Moylena Road, Antrim BT41 4PA

Ballyclare Cemetery and Garden of Remembrance Doagh Road, Ballyclare BT39 OBT

Belmont Cemetery Belmont Road,

Carnmoney Cemetery and Garden of Remembrance Prince Charles Way, Newtownabbey BT36 7LG

Crumlin Cemetery
Crumlin Road, Crumlin

Killbride Cemetery Moyra Road, Doagh BT39 0SQ

Mallusk Cemetery and Garden of Remembrance Park Road, Newtownabbey BT36 4QF

Rashee Cemetery Springvale Road, Ballyclare BT39 9JW

Sixmile Cemetery Belmont Road, Antrim

Umgall Cemetery Umgall Road, Lylehill Templepatrick The cemeteries detailed below are closed for burials except in special circumstances and by arrangement with family members:

Cranfield Cemetery Cranfield Road, Randalstown BT41 3ND

Templepatrick Cemetery

Castle Upton, Temlepatrick BT39 0AH

Milltown Cemetery Milltown Road

Antrim

Drummaul Cemetery

Caddy Road, Randalstown BT41 3DW

Muckamore Cemetery

Oldstone Road,

Antrim BT41 4PY

Church Lane Cemetery

Station Road

Doagh

The cemeteries below are only maintained by the Council. The Council cannot arrange burials, nor do we hold burial records for these cemeteries.

Alexander Irvine Park, Antrim

Doagh Cemetery

Ballynure Cemetery

Ballylinney Cemetery

Monkstown Cemetery

Cemetery Opening Hours

April – September 8am to 10pm

October – March 8am to 7pm

2. Cemetery Administration Offices and Opening Hours

There is a Cemetery Administration Office in both Antrim and Newtownabbey to deal with all enquiries on burial rights, burials, memorials and searches. You can contact the team at:

Antrim Civic Centre Mossley Mill

50 Stiles Way Carnmoney Road North

Antrim Newtownabbey BT41 2UB BT36 5QA

Telephone: 028 9448 1315 Telephone: 028 9034 0080

Email: cemeteries@antrimandnewtownabbey.gov.uk

Web: www.antrimandnewtownabbey.gov.uk/residents/cemeteries/

Monday to Friday 9.00am to 5.00pm

Saturday (telephone only)

8.30am - 10am (Funeral Directors only)

Sunday Close

Public/Statutory Holidays See website for latest information

3. Registering a Death

Before you can arrange a person's burial, you must have registered their death with the Registrar. By law, all deaths occurring in Northern Ireland must be registered in Northern Ireland. You can register a death at any Registration Office in Northern Ireland. Your Funeral Director can advise of the current process for Registering a Death or you can contact the Registration Office.

You should register a death as soon as possible to allow funeral arrangements to be made, and no later than five days after the date of death unless the death has been referred to the Coroner.

In Antrim and Newtownabbey, the Registrars' Offices are located at Antrim Civic Centre and Mossley Mill. You can contact these offices for further guidance by telephoning (028) 9034 0179 (Newtownabbey) / (028) 9448 1315 (Antrim).

When attending the Registrars' Office, you will need to bring a Medical Certificate of Cause of Death. This is issued by the doctor who treated the deceased person within the 28 days before their death.

If the deceased person was not seen by a doctor within the 28 days, or if the death was not caused by natural illness, it is referred to the Coroner. In this case the Registrar or a funeral director will provide you with guidance. If a death is referred to the Coroner, funeral arrangements cannot be made until consent has been given by the Coroner.

Once you have registered the death, the Registrar will give you (among other documents) a GRO 21 form. This form allows a burial or cremation to take place.

4. Opening Graves for Burial

When there is a death your Funeral Director will normally liaise with Council on your behalf to arrange a grave to be opened and the provide paperwork as stated below.

The burial of ashes can be arranged directly with the Council by a family member or an appropriate person.

The following paperwork is required:

- a. GRO 21 (issued when a death is registered), Coroner's Authority for Burial (issued to the Funeral Director on your behalf from the Coroner's Office), or a Cremation Certificate (issued by the crematorium when collecting ashes)
- b. Authorisation to Open Form (available from Cemetery Office or Funeral Director)
- **c. Proof of residency** (only if claiming resident status and must be dated within preceding 7 years see section 8)
- d. Grave Lease* (not required for new graves)
- e. Payment of fees

The Cemetery Office must receive all appropriate fee and paperwork before a burial can take place.

If the grave owner is deceased or cannot be established/traced, please contact the cemetery office to discuss this as a Form of Indemnity or an Affidavit will be required to open the grave.

4.1 Notice periods

If you wish to arrange a burial, at least 48hrs notice is normally required. However, in some cases 24hrs notice may be accommodated, as outlined in the table below.

Your preferred time for the burial	Amount of notice we require
Any day we are open for burials	At least 48hrs notice is normally required
Monday at or before 3pm	No later than 3.30pm on the Friday before
Tuesday, Wednesday, Thursday, Friday	At least 24hrs notice
Saturday at or before 11am	At least 24hrs notice
	Monday at or before 3pm Tuesday, Wednesday, Thursday, Friday

Please Note: The Council is not responsible for any delay in burial if the funeral arrives early or late.

Ministers and clergy of the various religions are permitted to perform ceremonies at the graveside for burial.

^{*} The family will be required to complete an Indemnity Form if a grave lease is not available.

4.2 Burials arising from an epidemic

In case of an outbreak of any pandemic or epidemic of disease in the Borough, the Director of Operations may make arrangements regulating the order of burials and the length of notice required. The Director may also make special arrangements for burials to take place outside normal operating hours.

5. Ownership of Burial Rights to a Grave

A grave can only be purchased for an immediate burial, except in the case of a terminal illness. In these circumstances a grave can be pre-purchased by or on behalf of someone with a terminal illness upon receipt of the appropriate application form and medical advice. Please contact the Cemetery Office to discuss this.

A person can purchase the burial rights to one grave and they must be over 18 years of age. This is the only person the Council can recognise as the legal Registered Owner of the burial rights for the time being. By buying the right of burial the Registered Owner shall agree to conform to all rules and regulations in force or thereafter to be made by Antrim and Newtownabbey Borough Council for the regulation, management and control of the cemetery. When the exclusive rights of burial are purchased, you will be issued with a grave lease.

Please note: In purchasing the rights of burial, the land is not purchased, it remains the property of the Council.

The following points relate to the ownership of burial rights and should be noted:

- Only the Registered Owner can authorise the opening of the grave for burial, erection of a memorial and the cutting of an inscription. Only one person shall be registered as the owner of the burial rights. The Council will not become involved in family disputes relating to the burial rights or transfer of burial rights.
- Burial rights can be purchased by a Resident of the Borough or a Non-Resident and the respective fees in effect at the time of purchase will apply.
- In the event of the death of the registered owner there will be an automatic right to burial, subject to the completion of the documents set out in section 4.
- The grave lease should be kept in a safe place as it will be required to be produced for future openings and memorial applications.
- If you lose the Grave Lease, and you are the owner, a duplicate can be obtained, free of charge, by contacting the Cemetery Office. You will be required to provide some details about yourself and the relevant grave for verification purposes.
- New grave plots are allocated in strict rotation and the Council shall determine in which order the sections are to be sold.
- The Cemetery Office maintains a record of all registered owners of the burial rights to a grave.
- Burial rights may not be transferred privately as only the Council can transfer the right of burial. Registered owners are not permitted to sell burial rights.



- The unauthorised burial of ashes is not permitted. Any opening of a grave must be requested through the Cemetery Office.
- Where there is limited access to a grave and cemetery staff may need to use machinery and equipment to prepare other graves for burial, and every effort will be made to return graves to their original condition.

6. Requesting an Exhumation

Exhumations are rare and cannot take place without having the necessary legal authorisations. To apply for an exhumation, please contact the Cemetery Office at Mossley Mill or Antrim Civic Centre.

For the Council to undertake an exhumation, you will require:

- Agreement from the Council, following consultation with Environmental Health to ensure compliance with relevant legislation.
- Approval from the Department for Communities

We will arrange a meeting with you and complete an Application for Exhumation.

Following consideration by the Council, and if approval is granted, your application will be submitted to the Department for Communities and we will communicate its decision to you. Approvals are valid for six months from the date of issue. If you have not arranged the exhumation with the Council within six months you must re-apply.

By law, the Police Service of Northern Ireland (PSNI) must be notified of plans for an exhumation and the Council will arrange this.

For exhumation fees, please visit the Council's website: www.antrimandnewtownabby.gov.uk/cemeteries

7. Public Burials

A public burial plot will be made available by the Council for those who have died in the Borough with no relatives to take care of arrangements. This situation is managed under our Welfare / Public Health Funeral Policy.

After the Coroner's Office for Northern Ireland and the PSNI have conducted the appropriate investigations and conclude that the person had no next of kin, or that the next of kin has relinquished responsibility; full responsibility for the burial will pass to the Council. The Council will appoint a Funeral Director to carry out the burial, in a public burial plot, as identified by the Council in any Cemetery within the Borough.

8. Resident Status

A person may claim resident status by providing proof of residency in the Borough in the preceding seven years. Proof of residency requires the presentation of official original documents (not photocopies) that confirm an applicant's address in the Borough, dated within the last seven years and may include:

- Driver's licence
- Ultility bill
- Bank/Post Office/Buulding Society Statement
- Credit/Debit card statement
- Mortgage statement
- Rates bill

* Resident status will be established for former residents who had no choice but to relocate outside the borough for reasons beyond their control, related to their care, following receipt of confirmation from a suitable care provider.

Anyone who is unable to provide proof of residency will be charged as non-Residents. The Council reserves the right to check any addresses using the Land & Property Services search facility to determine if the address is within the Council boundary.

*Definition of Resident - a person who has permanently resided in the Borough of Antrim and Newtownabbey in the preceding seven years.

Definition of a Non-Resident – a person who has not permanently resided in the Borough of Antrim and Newtownabbey in the preceding seven years.

8.1 Burial of children 17 years and under

Burials for those under the age of 17 years will not incur a fee for the opening of a burial plot. Further help is available through the Child Funeral Fund and details can be found via www.nidirect.gov.uk/articles/child-funeral-fund

9. Fees

The fee(s) payable will be that in force at the time of purchase of the burial rights and/or the grave opening. The fees shall be as prescribed by the Council and shall be revised when the Council deems it necessary to do so. The current fees are available on the Council website

www.antrimandnewtownabby.gov.uk/cemeteries

The **fees payable for the purchase of a grave** will be determined by the residency status of the person purchasing the burial rights.

The fees payable for the opening of the grave will be determined by the residency status of the deceased (i.e, if the deceased is a resident, resident fees apply; if the deceased is a non-resident, non-resident fees apply)

Refunds cannot be claimed after payment has been received.

10. Transfer of Burial Rights

Where the registered owner of the burial rights wishes to transfer the rights to a specific person they may do so by completing a Transfer Form (available from the Cemetery Office).

The Transfer Form should be completed at either Antrim Civic Centre or Mossley Mill, Cemetery Office. Photographic ID and fee (if applicable) is also required, otherwise no right of burial can be transfer red.

Information on fees is available via www.antrimandnewtownabby.gov.uk/cemeteries

Please note: a transfer is free of charge where the burial right is transferred to a resident of the Borough (proof of residency will be required).

If the rights are being transferred to a Non-Resident a fee will apply, except where the person is the Spouse, Child or Sibling of the deceased.

If the deceased registered owner leaves a Will

Where the registered owner is deceased and has left a Will bequeathing burial rights to a specific person then the burial rights will be transferred to that person free of charge upon application to the Council and production of the owner's Will.

It is recommended that all registered owners make such provision in their Will.

• If the deceased registered owner leaves no Will (dies intestate)

Where the registered owner is deceased and has left no Will, the burial rights can be transferred as follows:

- An application for a transfer can be made by the next of kin and should be completed at either Antrim Civic Centre or Mossley Mill Cemetery Office. Photographic ID and fee (if applicable) are also required.
- In the case of one surviving next of kin, the Council will transfer the burial right to them following the completion of the application. If there is more than one next of kin, the Council will require the written consent from all those persons stating that they do not object to the transfer of right of burial to a particular person.

The following will be required:

- A Transfer Form from the person wishing the grave to be transferred into their name.
- A Form of No Objection from all surviving next of kin agreeing to the transfer.

If the claimant cannot contact all the other potential claimants for any reason an affidavit from their Solicitor will be required, stating the circumstances of their claim and indemnifying the Council against any future claims.

Please note that the Council will not become involved in any dispute regarding the transfer of Burial Rights. This must be privately resolved between the parties.

11. Capacity of Graves

A grave will normally hold up to three standard size coffins however no guarantee of this can be given. In certain sections of Carnmoney Main Cemetery a maximum of three standard coffins is guaranteed. Please check with the Cemetery Office.

Please note that ground conditions vary in cemeteries and there are a number of factors that can affect the original estimated capacity of a grave.

Within a grave there may be additional capacity for the burial of small caskets containing cremated remains, please contact the Cemetery office to discuss this further.

11.1 Testing Graves for Opening

When the Council receives an application to open a grave, the grave capacity will be checked back to historical records, to assess if any further burials can take place. It should be noted that ground conditions vary in cemeteries and there are a number of factors that can affect the original estimated capacity of a grave.

Where there is doubt over the remaining capacity, the grave depth for remaining burials can be tested on request, in two stages.

Stage 1 - Rod Test

In the first instance a rod test will be carried out. This is an unobtrusive method to test the depth of a grave using a metal rod, without having to open the grave. Normally, a rod test gives a reliable result, however, in the event that the rod test is inconclusive, the only reliable option is a test dig. There is no cost for this rod test.

Stage 2 - Test Dig

A test dig is the only conclusive method to assess the remaining grave depth. The test dig process requires the opening of a grave to enable a physical assessment of the remaining space. The fees for a test dig can be found at www.antrimandnewtownabby.gov.uk/cemeteries.

Please note, the depth of a new grave is usually 274cm (nine feet), as long as the ground conditions permit. By law, a depth of at least 70cm (2.2 feet) must be left from the upper surface of the coffin to the surface of the ground.

11.2 Ground Movement (Cave-In / Sinking)

The movement of burial ground is not uncommon; it can occur naturally or after the opening of a plot or an adjacent one. When movement occurs, Council will take immediate action to secure the affected plot and adjacent plots. Where applicable, the grass on the plot will be reseeded as soon as conditions allow. A grave can take up to 12 months to settle.

11.4 Accessing Graves

When accessing plots, on occasions it may be necessary for machinery to pass close to other plots. Council will take necessary steps to minimise any distribution.

12. Erection of Headstones, Surrounds and Memorial Tablets

The erection of all headstones and surrounds (where permitted) is subject to the prior approval of the Council.

Only the registered owner can apply for a headstone or surround to be erected. A monumental sculptor will normally do this on your behalf and they must complete the appropriate application form, available from the Cemetery Office. A fee is payable with the application.

Each cemetery has regulations governing the size and construction of headstones and surrounds. These differ throughout the cemeteries and the monumental sculptors must check the exact size of the plot before commissioning any works.

Carnmoney, Ballyclare, Rashee & Mallusk

Maximum width - 43.2" (3'6") Maximum height - 46.8"(3'9") Maximum depth - 12"

Please note: The most recent sections released in Carnmoney Main Cemetery (MA/MB/MC/MD) have a maximum width of 36" (3ft)

Antrim, Belmont, Crumlin & Sixmile

Maximum width - 48" (4ft) Maximum height - 48" (4ft) Maximum depth - 12"

In the older cemeteries headstones and surrounds must be assessed to individual specifications in order to fit the size of the grave.

Please note that headstones, surrounds and memorial tablets:

- must be of natural stone, granite, marble or other approved material and must be placed on a solid foundation of the prescribed dimensions.
- headstones and surrounds must be dowelled and pinned and not glued.
- concrete tops inside surrounds can only be to a maximum depth of two inches.

If you decide to use a monumental sculptor from outside the Borough who is unfamiliar with the regulations, please check with the Cemetery Office before proceeding.

Monumental Sculptors must not carry out any work until Council approval has been received.

They must also engrave, the section, plot number and Monumental Sculptors on the base of the headstone or surround.

Any works undertaken without prior Council approval are strictly prohibited. Frequent checks are carried out and any memorial installed without approval may be removed.

A monumental sculptor who places a structure on a grave must cause as little disturbance as possible and must immediately remove all surplus materials from the cemetery on completion of the work. No disturbance must be made to any adjoining plots. In the event of damage to adjoining graves the costs will be charged to rectify the damage.

The responsibility for maintaining a headstone and surround in safe condition is that of the owner. The Council reserves the right to take action where memorials are found to be unsafe in the interests of health and safety up to and including removal.

12.1 Memorials, flower holders and other mementos

Memorials, flower holders and other mementos are placed on graves at the owner's sole risk and the <u>Council cannot accept responsibility for loss or damage</u>. Owners are responsible for keeping these in good order.

Council will not become involved in any disputes between families regarding memorials / mementoes placed on graves.

Please note mementos should be placed on headstone plinths to avoid damage and to enable the ease of maintenance. Where there is no grave surround, neither glass nor plastic objects should be placed on graves.

Please note that following a burial, flowers and wreaths can be placed at the grave for up to 20 days, after which they will be removed to allow for the ongoing maintenance of the cemetery. Christmas wreaths will be removed at the beginning of February.

No planting on graves is permitted.

12.2 Memorial safety inspection programme

The Council is committed to making sure that its cemeteries are safe places to visit and work in. As part of our memorial safety inspection programme, the Council will check the safety of all memorials.

It is the grave owner's responsibility to make sure that memorials are properly maintained.

13. Lawn Cemeteries

Belmont, Sixmile and newer sections of Ballyclare, Carnmoney and Rashee are lawn cemeteries. Therefore surrounds, railings, hoops, fences or garden edgings (or similar) are prohibited. In addition, planting of flowers, trees and shrubs or use of stone chippings or wood chippings is prohitbed.

In certain sections of Ballyclare, Carnmoney and Rashee Cemeteries where there is an area of 3ft x 3ft at the base of the plinth memorials, mementos & flowers are permitted.

In Sixmile Cemetery, a plinth no wider than the headstone (max headstone width is 48") and no deeper 3ft out from the headstone, is permitted, where mementoes and flowers can be placed. There should be nothing placed on the grass. Council accept no responsibility for damage to any items placed on the grass in a lawn cemetery.

Unauthorised use of herbicides (e.g. weed killer) in or around graves or on the surrounding grass areas is strictly prohibited.

In the event an item breaches the rules and regulations of the cemetery it may need to be removed and where possible, the owner will be informed.

14. Garden of Remembrance

A Garden of remembrance is an area within a cemetery which has plots that only take caskets / urns containing ashes. In most cases a maximum of 4 caskets of ashes can be buried.

A plot can only be purchased for an immediate burial, except in the case of a Terminal Illness. In these circumstances a grave can be pre-purchased by or on behalf of someone with a terminal illness upon on receipt of the appropriate application form and medical advice. Please contact the Cemetery Office to discuss this further.

A flower holder is permitted for fresh or artificial flowers. It is advised that this is bedded into the ground behind each memorial tablet and not left freestanding as this will damage the container.

No surrounds, railings, edgings, shrubs etc may be placed on a garden of remembrance plot.

Memorial tablets must be laid subject to the following conditions:

- a) A person having the right of burial in a plot in the Garden of Remembrance and who proposes to place a memorial tablet on it, must complete the appropriate application form, submit plans and the relevant fee to the Council. No memorial tablet may be placed on the plot without the Council's written approval.
- b) A person laying the memorial tablet must ensure that it is bedded firmly into the lawn with the upper surface level with the soil surface and that the ground surface on which it is to be laid has been compacted sufficiently to avoid subsidence. Concrete, stones or other solid material must not be placed under the tablet to form a permanent foundation.
- c) Immediately upon completion of the work, the person or their agent must remove any spoil or waste material.

In Ballyclare:

All memorial tablets must be of natural dark grey or black polished stone and must measure no more than 60cm x 50cm x 6cm.

In Carnmoney and Mallusk:

All memorial tablets must be of natural dark grey or black polished stone and must measure no more than 40cm x 40cm x 4cm.

Please note that following a burial, flowers and wreaths can be placed at the burial plot for up to 20 days, after which they will be removed to allow for the ongoing maintenance of the cemetery. Christmas wreaths will be removed at the beginning of February.

Glass covered wreaths may not be placed on plots.

In the event that an item breaches the rules & regulations of the cemetery it may need to be removed and where possible, the owner will be informed.

15. Vehicles in Cemeteries

Please park in designated car parks where these are available. Care should be taken when driving in cemeteries to prevent any damage to graves, headstones or surrounds.

16. Respect in Cemeteries

A cemetery is a place of quiet reflection, which should be respected at all times. The Council requests that you do not:

- Walk or trespass on any grave
- Interfere with any headstone
- Damage any trees, plants or shrubs
- Use a metal detector in any cemetery
- Solicit custom or orders for work in connection with any grave or memorial on a grave
- Sell flowers, shrubs or plants unless authorised by Council

In the unlikely event of disrespectful behaviour, the Council will take action against and/or report any person to the police anyone who:

- Deliberately destroys or damages any building, wall or fence
- Destroys any tree, shrub or plant
- Disfigures any wall or puts any poster on a wall
- Deliberately destroys, damages or defaces any of the monuments, tablets, inscriptions or gravestones, or any other deliberate damage
- Plays any games or sports
- Discharges firearms (except at a military funeral), or deliberately disturbs people gathered there to bury a body

Please report any accidental damage to onsite cemetery staff or the cemetery office.

Dogs are welcome in cemeteries and they must be on leads and under control at all times. Please respect the area and clean up after your dog.

17. Contact Details of the Registered Owner

It is helpful that the cemetery records are kept up to date. This allows us to contact the registered owner without any delay should we need to.

It is therefore appreciated that you inform us of any change in details by contacting the cemetery office. This can be done in person, by telephone or email.

7



Useful links

Antrim Civic Centre 50 Stiles Way Antrim BT41 2UB

Telephone: 028 9448 1315

Mossley Mill Carnmoney Road North Newtownabbey BT36 5QA

Telephone: 028 9034 0080

Email: cemeteries@antrimandnewtownabbey.gov.uk

Web: www.antrimandnewtownabbey.gov.uk/residents/cemeteries/

